```
and providing that information. And if you had
```

- 2 materials, you can drop them off either with
- 3 Graham or Shannon outside.
- 4 MR. NILLES: Thank you.
- 5 MR. HARNETT: We'll be taking a 15-minute
- 6 break right now and start up shortly after 11:00.
- 7 (Recess.)
- 8 MR. HARNETT: I'd like to welcome our next
- 9 speaker, which will be Bill Wilson of the
- 10 Environmental Integrity Project.
- If you could go right ahead, and I'll
- give you a two-minute warning when we get to the
- end of your first 15 minutes.
- MR. WILSON: Thank you. Good morning. It's
- a pleasure to be here, and I appreciate the
- opportunity to talk to you all.
- I just want to give a little idea of my
- 18 background. I'm an engineer in Texas. I've got
- 19 19 years' experience. I started in '85 with the
- 20 Texas Commission on Environmental Quality, used to
- 21 be the Texas Water Commission back then; worked as
- 22 a RCRA permit writer, went on to be an
- 23 environmental manager at Portland Cement Plant
- just south of Dallas, and that permit operated our

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1
        Permit No. 1.
                  And then for the last five years, I've
 2.
 3
        been an air quality engineer for American Electric
 4
        Power. Until May of this year, I handled seven
 5
        power plants with 17 units and 4100 megawatts
 6
        capacity. I handled all of recordkeeping and
 7
        reporting, permitting under Title V, as well as
        state permits. I've got a B.B.A., a B.S., an M.S.
 8
                  What I see as the benefits of Title V is
 9
10
        that it incorporates these NSR operations, which
        for the facilities I handled didn't happen until
11
12
        late 2003. That requires the certification,
13
        compliance for all the air permits, and these
14
        facilities have many permits at each facility. So
        it requires a more comprehensive look at the whole
15
16
        compliance issue.
17
                  What I see as a problem is still ahead;
18
        reliance on factors and estimates and models, and
19
        there is a lack of oversight by the agencies.
20
        Many reports are submitted, there is several
21
        agencies involved, and there is very little
22
        coordination.
23
                  Some examples are the Welsh Power Plant
```

operated by AEP in East Texas. It has a name

```
1 plate capacity of 512 megawatts net, but it's
```

- 2 reporting to the DOE that it actually operates at
- 3 528 net megawatts. The heat input is listed in
- 4 the NSR permit, which was incorporated in November
- of 2003, and there is data, coal input data and
- 6 SIMS data showing that Welsh operates 30 percent
- 7 over its maximum heat input.
- 8 Based on my understanding of EPA's
- 9 routine maintenance, repair, and replacement final
- 10 rule in October 2003, that triggers -- you cannot
- 11 exceed heat input without triggering in NSR.
- 12 There was a Title V compliance
- certification due on May 7th. I discussed the
- 14 heat input and other deviations with the TCEQ both
- in Austin and the regional office. The TCEQ
- 16 advised that exceedance of the heat input must be
- 17 reported as a deviation. The company deliberately
- 18 refused to report this, as well as other
- 19 deviations from the Title V permit on the annual
- 20 certification. They submitted a false
- 21 certification on May 7th, and they terminated my
- 22 employment on May 7th.
- 23 Same thing is at Pirkey Power Plant.
- 24 That's a lignite-fired plant. The original PSD

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application indicated 640 net megawatts. They're
```

- 2 reporting to DOE that they're operating at 660 net
- 3 megawatts. They're actually operating higher than
- 4 that. Those increases are due to a change in
- 5 method of operation by operating at over pressure.
- 6 This leads to frequent start-up, shutdown
- 7 malfunctions, and increased emissions by operating
- 8 above the original designed levels.
- 9 Overreliance on estimates and factors
- 10 instead of valid stack tests, an example at Welsh
- is the CO limits. The original application was
- 12 316 pounds per hour. The original permit limit
- was 700 tons per year. There was no stack testing
- 14 for 22 years.
- In 2000, stack tests were performed.
- The actual emissions were over 11,000 pounds an
- hour, and the yearly emissions were 18,000 tons
- 18 per year. That means that the emissions were
- 19 underreported and fees were underpaid for over
- 20 20 years.
- 21 Same thing with Welsh particulate
- 22 matter. Welsh is a three-unit plant. There is
- three coal-fired units. There were original tests
- shortly after construction in the '70s, and no

```
1 other tests that I'm aware of. There were four
```

- 2 tests done in the '70s; three out of four measured
- only front-out emissions. There were no tests
- 4 while SIP-blowing, there were no tests while
- 5 load-ramping, yet COMS data record frequent
- 6 opacity events during those periods.
- 7 So the testing is not following EPA's
- 8 national stack test guidance issued in February
- 9 2004. They are not measuring emissions at the
- 10 worst-case conditions. So again they're
- 11 underreported. And what is concerning to me is
- 12 that management knows this. This is from an
- e-mail dated April 13th, 2000, and I've included
- this e-mail in the materials submitted today.
- The engineer says, "We have several
- limits on the new Welsh air permit that are not
- 17 reasonable. CO is one. Pound per NMBTU
- 18 particulate is another. We are breaking these
- 19 limits today. The 28 PPM of CO is unreasonable.
- 20 The pound per NMBTU of particulate is
- 21 unreasonable. I did bring this fact up last year,
- and we decided to do nothing about it."
- 23 Same thing with Pirkey VOC emissions.
- The original PSD application estimate was 5 pounds

```
1 an hour. Initial compliance testing in 1985 was
```

- 2 135 pounds an hour. The company was allowed to
- 3 retest in '86, and the average was 30.72 pounds.
- 4 The state set the limit at 46.9 tons per year,
- 5 using the lowest of five runs during that '86
- 6 test. Why did they do that?
- 7 This is from a letter written by the
- 8 TCEO staff:
- 9 "Therefore it's my understanding that
- 10 Mr. Crocker based the annual emission rate on the
- 11 lowest test result to be on the conservative side
- and to assist the company to avoid public notice
- 13 and PSD review."
- 14 If they had used the emissions from the
- 15 '85 test, they would have reported 475 tons per
- 16 year.
- 17 So this was the response from the
- 18 company to the TCEQ:
- 19 "Although we have some reservations
- 20 about these limitations due to the fact that a
- 21 stack emissions VOC test taken at reduced load
- 22 indicated an emission rate higher than that
- 23 proposed, you have advised that we will not be
- 24 required to test for VOC emissions in the future."

```
1
                  So it appears that the company and the
 2
        TCEQ both knew that the procedure and the test
 3
        results, the limits were not being set properly.
 4
                  Then every year from 1990 to 1997, a
 5
        SWEPCO engineer reported violations to the TCEQ.
 6
        Their permit limit, again, was 46.9. In 1990 they
 7
        reported a hundred; in 1991, 97.5; '92, 107; '93,
        121, et cetera. There was no response from the
        TCEQ.
 9
                  These examples indicate a hostile
10
        attitude towards environmental compliance by
11
12
        industry. That's been my experience for the
13
        ten years that I've worked for industry. They
14
        show a lack of monitoring and oversight by the
        agencies. And I think that results from, again,
15
        the lack of resources, high turnover,
16
17
        inexperienced staff, which, again, comes from
18
        political pressure.
                  I think one possible solution would be
19
20
        to require that companies systematically address
21
        their environmental management. I know that the
22
        practice of American Electric Power is to
23
        compartmentalize this information so it's not
24
        widely known. They try to limit who knows of
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1 violations so it can easily be covered up and
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- 2 swept under the rugs.
- I think that there is a need for
- 4 additional monitoring and testing of emissions,
- 5 and I think there is a need for independent audits
- 6 that would be most effective, if there was already
- 7 an environmental management system in place, and
- 8 sufficient monitoring to judge against that
- 9 system.
- This is the best analogy I can think of.
- 11 It's programs like a three-legged stool with two
- 12 legs. There is management failures at both the
- 13 state and industry, and the public input is
- 14 needed. There is a need for monitoring data and a
- 15 systematic approach, and if you had both those in
- 16 place, the public would have the tools it needs to
- 17 be that third leg of the stool.
- 18 Thanks for the chance to talk today.
- MR. HARNETT: Kelly? Kelly Haragan.
- 20 MS. HARAGAN: Could you kind of go over what
- 21 you think are the most important tools out of the
- 22 Title V program that would help improve compliance
- 23 at facilities?
- MR. WILSON: Well, I think there has to be

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1 monitoring data. Clearly there is a lack of stack
```

- 2 testing. There is a lack of oversight as to how
- 3 those stack tests are done. There is a lack of
- 4 review by the state of reports that are being sent
- 5 in. So there is a need to enhance those
- 6 provisions in the permit that would allow hard
- 7 data and evidence about the status of compliance.
- 8 MR. HARNETT: Bob Morehouse?
- 9 MR. MOREHOUSE: Yes.
- 10 You expressed concerns with monitoring
- and frequency. Would it be your view that those
- would be best addressed through a regulatory
- 13 comment process, administrative process, such as
- 14 revisiting underlying requirements, or on a
- permit-by-permit basis?
- MR. WILSON: I'd recommend a permit-by-permit
- 17 basis.
- MR. MOREHOUSE: Even though that would lead
- 19 to inconsistency across the state?
- 20 MR. WILSON: I think each facility has to be
- 21 considered. Type of industries need to be
- considered, and there is not a one-size-fits-all.
- MR. HARNETT: Shelley Kaderly?
- 24 MS. KADERLY: Question on the stack testing

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1 element.
2
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- 2 For the company that you worked for,
- 3 what would have been your recommendation on how
- 4 frequent those stack tests should have been
- 5 conducted during the Title V permit term? Once a
- 6 permit term? Once a year? How often?
- 7 MR. WILSON: Well, for example, with
- 8 particulates, I know that there is Triboelectric
- 9 meters that are available to measure particulates
- 10 continuously, and I would have recommended that.
- MS. KADERLY: So the more frequent, the
- 12 better.
- MR. WILSON: Well, continuous monitoring is
- 14 better than infrequent monitoring.
- MS. KADERLY: Thank you.
- MR. HARNETT: Verena Owen?
- MS. OWEN: Thank you.
- I think your example, at least from my
- 19 perspective, was kind of the example that
- 20 environmentalist's nightmares are made out of.
- 21 When you said that you think the
- 22 situation could have been remedied -- and I hope
- 23 it has. You didn't talk about that -- no.
- 24 By increased public input and public

```
1 participation, what kind of tools do you think the
```

- 2 public would need to address this?
- 3 MR. WILSON: Well, I think you need to have
- 4 sufficient monitoring stack testing data and
- 5 compare that against this system that's in place.
- 6 There is no system of environmental management at
- 7 the largest electric utility in America.
- 8 MS. OWEN: Can I have a follow-up question?
- 9 Can you give me a little bit of
- 10 understanding what you would consider the
- 11 environmental management system?
- MR. WILSON: Well, there is an international
- 13 standard, ISO 14001, that talks about how to
- 14 establish a management system. That's what I
- 15 would recommend. That companies develop systems
- that meet that international standard, ISO 14001.
- 17 MS. OWEN: Thank you.
- MR. HARNETT: Don van der Vaart?
- 19 MR. VAN DER VAART: I wasn't sure whether I
- 20 missed something. Have these facilities gotten
- 21 their Title V permit, and did they certify
- compliance, or are you referring to periods of
- time prior to their Title V permit?
- MR. WILSON: No, these facilities all have

```
1 Title V permits, and they certify compliance
```

- 2 falsely.
- 3 MR. HARNETT: Kelly Haragan?
- 4 MS. HARAGAN: I'm sorry. I left that up.
- 5 MR. HARNETT: Okay. Thank you very much.
- The next speaker is Scott Evans of Clean
- 7 Air Energy -- or Engineering, rather.
- 8 MR. EVANS: Good morning. Thank you.
- 9 I do have a -- some PowerPoint
- 10 presentation here. I don't know if it's ready or
- 11 not. I can go ahead without it, if you're not.
- MS. COX: It will just take one second.
- MR. HARNETT: Sure. Go right ahead.
- MR. EVANS: While she's doing that, I'll just
- give you a little information about myself.
- 16 My name is Scott Evans. I work for
- 17 Clean Air Engineering, and we do a lot of things
- related to air quality; testing and measurement.
- 19 I'm involved with the consulting side. We do a
- lot of work with Title V. Early on we did a lot
- of work with the actual permit process. Now most
- of my time is spent with implementation of Title
- 23 V.
- 24 We work in all 50 states, so I've had an

```
1 opportunity to see different state programs in
```

- 2 operation, as well as different industries, and
- 3 sometimes we even work for environmental
- 4 organizations. So anything involving air quality
- is what we're involved in. I've been doing this
- for about 20 years or so.
- 7 Are we set, or should I --
- 8 MS. COX: One minute.
- 9 MR. HARNETT: That's fine. We won't count
- 10 this time against you.
- MR. EVANS: Oh, that's all right. You can
- just cut me off whenever you want to.
- MR. GOLDEN: He says that now.
- MR. HARNETT: We'll see later.
- MR. EVANS: These slides, by the way, will
- not add anything to the written record really.
- 17 They're more for the benefit of those in the room.
- 18 So I will provide some written material within the
- 19 next couple of weeks.
- MS. COX: This one?
- MR. EVANS: Yes. There we go. Okay.
- 22 When the Title V program first -- I've
- 23 been involved with this since the early '90s, when
- 24 Title V and enhanced monitoring and all that

```
1
        discussion was going on. The program came in with
 2.
        a lot of promise, and we all had very high
 3
        expectations for Title V, some of which were met,
 4
        and some of which I think we still need to work
 5
        on. I'm going to just briefly touch both of those
 6
        topics today. I'll start with a few of the things
 7
        that work and a few of the things that don't work.
                  I had a chance to review some of the
 9
        testimony from the earlier hearing that you held,
10
        as well as some this morning, and I think
        sometimes when you listen to some of the critics
11
12
        of Title V, it may look a lot like this next
13
        slide, but that is not what Title V is about, and
14
        I don't think that's certainly what's going on.
        So let me talk first about some of the things that
15
        are working in the program.
16
17
                 For me, having to review a lot of Title
18
        V permits and actually working in permitting
        before the Title V program, also, I think one of
19
20
        the great success stories has, in fact, been
        consolidation. I know there are certainly issues
21
22
        with incorporation by reference. My personal
        belief on that is that state and federal
23
```

regulations should be incorporated by reference

```
1
        and preexisting permits should not. It's simply
 2
        too difficult, as I think other people have
 3
        brought out, to track down if you have five, six,
 4
        seven, eight, ten, twelve preexisting permits,
 5
        even to locate them can be a difficult situation.
                  Ideally the situation would be to
 7
        incorporate the state requirements and a
        state-only portion of the permit, although, again,
 8
        that's a little problematic that we've had in
 9
10
        working with some of the states, to get state-only
        requirements listed in the permit as state-only
11
12
        requirements. I think it's the inclination of
13
        some of the regulators to push as much over on the
14
        federal side as possible.
                  But certainly it makes review much
15
16
        easier now than it has been in the past. But we
17
        all want to make sure the Title V permit doesn't
18
        just become a table of contents for preexisting
19
        permits that may or may not be accessible to
20
        review.
21
                  One of the things that it's really done
22
        is to focus attention on air emissions. I think
        much more so than previously. Because of federal
23
```

involvement in the Title V program, I think there

```
1
        is a much greater awareness at the plant level and
 2
        a much greater awareness at the management level
 3
        that there are these issues.
 4
                  I mean, I've been involved in a lot of
 5
        training programs for plant personnel on Title V
 6
        obligations, and that kind of thing just didn't
 7
        happen prior to Title V. You saw very little
        effort on the part of many facilities, not all,
 9
        but many to really educate their staffs on what
10
        their obligations under the air program are, and I
        think that's much more prevalent now than it has
11
12
        been in the past.
13
                  This has been another issue here.
        issue of continuous compliance, which is
14
        contentious. It's certainly the focus of a lot of
15
        attention on facilities now. I think there is a
16
17
        general understanding that at least it's EPA's
18
        expectation that compliance be continuous.
19
                  And from a practical standpoint, in the
20
        past compliance, I think, was viewed as an event.
21
        It would happen once a year, once per permit term,
22
        and as long as that event was concluded
```

successfully, then the assumption was that the

plant was in compliance. Then if other things

23

```
happened in between the five or, you know,
```

- one year or five years, whenever the stack test
- 3 was, that didn't really count as compliance.
- 4 Compliance was your annual stack test or your
- 5 once-every-year stack test.
- 6 Today it's, I think, quite a bit
- 7 different. Compliance is not viewed as a discrete
- 8 event that happens at a certain time when the
- 9 stack testing folks show up. It is something that
- 10 occurs all the time, and it's a mode of operation
- of the facility, rather than a discrete event.
- 12 And that, I think, has been a remarkable change in
- the decade or so since we started with Title V. I
- think that has had a mind-set, kind of a paradigm
- shift in thinking about some of these issues.
- One of my pictures didn't come out.
- 17 Upper management involvement certainly
- is another -- another really key component here.
- 19 The fact that it's a plant manager or a vice
- 20 president of EH&S that has to sign these puts a
- lot more attention on air issues than there had
- been in the past, without a doubt. I've talked to
- 23 many, many more VPs and plant managers after Title
- V than I ever did before, because in the past it

```
1
        was always, you know, it's the environmental guy
 2
        that handles that, and he'll answer all your
 3
        questions.
 4
                  This is kind of related to the last one.
 5
        The effective way to implement Title V, and the
 6
        way that I think it's being done at facilities
 7
        that are doing well in meeting their Title V
        commitments, it integrates compliance with
        day-to-day operations. Compliance is not
 9
10
        something that's handled by the environmental
        department and it's separate from what goes on day
11
12
        to day at the plant. I think, at least in the
13
        clients that I'm working with, compliance is seen
14
        as an obligation of the people that run the plant
        on a day-to-day basis far more than it had been in
15
16
        the past.
17
                  I don't want to characterize all
18
        industry as not complying before Title V and
        complying now. I'm talking about general trends.
19
20
        I see much more integration of compliance with
21
        operations than I had in the past, and, again, I
22
        believe that's an absolutely key component to
```

cost-effective compliance with Title V

23

24

obligations.

```
1
                  A couple of areas of concern here.
 2
        of the primary issues that I deal with all the
 3
        time is the tendency of permit writers and
 4
        agencies to add additional requirements at the --
 5
        during the permit writing process. And I
 6
        certainly understand the inclination to do that,
 7
        but in some respects that's not what Title V was
        supposed to be about.
                  Title V was about aggregating existing
 9
10
        requirements into a single location. While that
        is being done, there is a lot of additional, both
11
12
        requirements and emission limits, that are added
13
        to the permit, and a lot of times without --
14
        without adequate opportunity for discussion. It
        seems to be that that's just what's expected in a
15
        Title V permit.
16
17
                  One of the key things -- go to the next
        slide here, because the two of these two are
18
        related here -- actually, it's not, but I'll get
19
20
        that in a minute.
21
                  One of the key additions that I see over
22
        and over again is the conversion of limits from
23
        maybe ton per year or pound per million BTU or
24
        process weight times the limitations to a
```

```
1
        pound-per-hour limitation. In some states it's
 2.
        actually required, it's part of the Title V permit
 3
        application, that you actually have to state your
 4
        emissions in pounds per hour, and those become
 5
        enforceable commitments when that permit becomes
        finalized. That in many cases these are new
 7
        limits that did not exist under any previous
       permit.
                  The question then becomes for some of
10
        these sources, how do you determine what these
        emissions are in a pound-per-hour basis? For some
11
12
        sources it may be easy. For other sources it may
13
        be almost impossible to come up with some kind of
14
        pound-per-hour estimate. But yet those become
        part of the permit under this process, and that is
15
        very, very, very common.
16
17
                  The second is the addition of new
18
        monitoring. I'm going to talk a lot more about an
19
        aspect of this in a little bit, but this goes with
20
        the new requirements. Very often new kinds of
21
        monitoring are added. Even when there is existing
22
        monitoring that takes place, additional
```

Now, certainly in the case when there is

requirements are added.

```
1
        no monitoring, there is some ability of the EPA to
 2
        go in under the periodic monitoring provisions and
 3
        require some additional monitoring, but what we've
 4
        seen is that that happens far more often than
 5
        under those limited circumstances.
                  This is where I want to spend a little
 7
        bit of time here. I know this came up in some of
        the previous testimony here. The focus on
 8
 9
        monitoring as being definitive; the definitive
10
        determination of compliance. I hear that a lot.
11
        I hear that monitoring must be a definitive. And
12
        there is no question that monitoring is extremely
13
        important and an absolutely critical component of
        compliance, but I did not believe that it was the
14
        intent of Congress, and I do not believe that it
15
        is the intent or written in the Clean Air Act or
16
17
        the EPA regulations, that monitoring is the sole
18
        determination of compliance.
19
                  If that were the case, we would not need
20
        compliance certifications. The reason we have a
21
        structure set up under Title V the way we do is so
22
        source owners and operators can look at all of the
```

data that is available, which includes monitoring,

which includes proper operation of the source,

23

```
1
        which includes repair, maintenance, and inspection
        regimes at these facilities. All of that
 2
 3
        information together is considered by the source,
 4
        and a compliance determination is made and
 5
        certified by the source.
                  We hear a lot of talk about the intent
 7
        of Congress, and I don't know how many of you have
        read the Senate report that accompanied the Clean
 9
        Air Act, but if you haven't read that document, I
10
        would encourage you to do it because Congress
11
        really very specifically provided that in many
12
        cases means other than monitoring, including
13
        recordkeeping, including inspections, including
14
        other things are perfectly valid determinations of
        compliance. That you don't necessarily have to
15
16
        have a continuous emission monitor strapped onto
17
        every 2-inch process vent in order to be sure or
18
        reasonably sure -- and it's important to know that
19
        Congress used the term "reasonable assurance of
20
        compliance," not an absolute assurance of
21
        compliance -- that those are perfectly acceptable
22
        and well within the intent of Congress. So I
23
        would certainly encourage you to take a look at
```

that document, if you haven't.

```
1
                  I want to make sure I'm covering all
 2
        these things here.
 3
                  Some of the discussion revolved, I know,
 4
        in the past on this committee around the CAM
 5
        proposal and whether it, in fact, was namby-pamby
 6
        or not -- I don't know if we said that -- but my
 7
        belief is that the CAM ruling or the CAM rule, I
        think, really captures the essence of what the
        Title V program is all about and what Congress
        intended for Title V monitoring. I know Peter
10
        Westlin, when we put that rule together, talked a
11
12
        lot about reasonable assurance of compliance.
13
                  And what's really important, and it's
14
        not anywhere in the rule, but he used this
        language a lot, is for source owners to be as
15
16
        aware of the operation of their pollution control
17
        devices and what they're emitting as they are
18
        about operating their process. That you don't --
19
        you don't treat your pollution control device like
20
        the redheaded stepchild out on the side of the
21
        plant somewhere. That you put as much care and
22
        attention and effort into that as you do to your
23
        reaction vessels and the things that you use to
24
        make money every day.
```

```
1
                  I think that's a reasonable approach to
 2
        take. That these are pieces of process equipment
 3
        just like everything else. If you put that focus
 4
        in on those, then you can achieve a reasonable
 5
        assurance of compliance.
                  A good example is baghouses for
 7
        particulate control. In most cases there is no
        need to put continuous monitoring on a properly
 9
        operating baghouse. Certainly you can put a bag
10
        leak detector on something, but when a baghouse is
        operating properly and it's designed properly and
11
12
        you know that you're in compliance when it is
13
        designed properly, as long as you continue to
14
        assure that that baghouse is operating properly,
        you do some inspections, you don't see any
15
        particulate coming off of that, you have a
16
17
        reasonable assurance that that's in compliance.
18
                 But you have no SIMS on there. You have
19
        no opacity monitor on there 24 hours a day, which
20
        is kind of a waste of money if you have five
21
        years' history, for example, of absolutely no
        emissions coming off of this source because the
22
23
        baghouse is operating properly. To invest the
24
        money and effort to maintain a continuous emission
```

```
1
        monitor on a source like that doesn't always seem
 2.
        to make a lot of sense.
 3
                  Another key thing I think needs to be
 4
        brought up, in some of the previous testimony
 5
        people have talked about the absolute accuracy of
 6
        monitoring. We want to improve the absolute
 7
        accuracy of monitoring. And I think it's
        important to recognize that the way that the
        permit program is set up, emission limits are
 9
10
        established to protect human health at a certain
        level, whatever level that is. And of course you
11
12
        can agree or disagree on where those limits are
13
        set. But after those limits are set, the
14
        obligation of a source is not necessarily to
        quantify down to the last cubic nanometer what
15
16
        those emissions are, but simply to report whether
17
        they are above or below the line that you set.
                  The discussion should be -- if you're
18
19
        going to have a discussion, the discussion should
20
        be on where you set that line, not necessarily on
21
        exactly to the nth degree what those emissions
22
        are. If you're operating at 20 percent down --
        here is your limit way up here, and you're
23
```

operating way down here (indicating) with an

```
1 80 percent compliance margin, it really doesn't
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- 2 make a lot of difference whether your monitoring
- 3 is plus or minus 2 percent, plus or minus
- 4 5 percent, or plus or minus 10 percent. You can
- 5 say with very reasonable assurance that you are in
- 6 compliance.
- 7 And that's important because it provides
- 8 flexibility for sources to choose among different
- 9 kinds of monitoring; not necessarily the most
- 10 expensive, the most incredibly accurate
- 11 monitoring, but monitoring that assures
- 12 compliance. And that's what the important thing
- is, are you above or below the line.
- I think I have one last slide, and
- 15 hopefully I can squeeze in these last two minutes
- here. We'll skip this one for now, get to the
- 17 very last one; one more.
- Just a thought here. This is data from
- 19 an actual facility, and I wanted to -- there was
- some discussion earlier on insignificant sources,
- 21 and I wanted just to show you, this is baghouses
- at a particular facility that we looked at here.
- 23 And you can see the relative size of these
- 24 different units. I guess I just wanted to show

```
1
        you the typical profile of a source. You have
 2.
        very, very, very many small -- you can call them
 3
        insignificant -- small units that contribute a
 4
        relatively small percentage of the plant
 5
        emissions. In this case you have 70 percent of
 6
        the sources contributing 25 percent of the
        emissions.
                  On the other side of that, you've got
 9
        only 30 percent of the sources that are accounting
        for 75 percent of the emissions. From an
10
11
        environmental standpoint, from a cost-
12
        effectiveness standpoint, it makes sense to spend
13
        the time, the effort on the 75 percent of those
        plant emissions. I'm not saying you ignore the
14
        other ones, but we're talking about not
15
16
        necessarily applying exactly the same criteria to
17
        the 30 percent of the sources as you are to the
        70 percent of the sources.
18
19
                  You can get a reasonable assurance of
20
        compliance overall. Focus the effort on where the
21
        emissions are, not necessarily on each little
22
        2-inch process vent or each little baghouse that's
```

on top of a silo somewhere, and I think you can

get a reasonable assurance of compliance under

23

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1 Title V. I believe that's the last one.
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- 2 MR. HARNETT: Okay. Verena Owen?
- 3 MS. OWEN: Thanks for coming out here today
- 4 and talking to us. We appreciate it.
- I have, I think, two clarifying
- 6 questions. When you started talking about the
- 7 concerns, you talked about conversion of limits to
- 8 pounds per hours, and then you said from other
- 9 standouts, and then you added that did not exist
- 10 prior. So I can't in my mind understand what --
- 11 by a conversion would then happen if nothing
- 12 existed prior to the conversion.
- 13 MR. EVANS: The pound-per-hour limit did not
- 14 exist. That's substantially a different standard
- than if you had a ton-per-year limit. What we've
- seen -- I think someone brought this up earlier --
- a lot of times in that conversation they simply
- 18 took that ton-per-year limit and divided it by 12
- or 8,760 or whatever number they needed to get,
- 20 and that is a severely more restrictive limitation
- than ton-per-year limit.
- 22 A ton-per-year limit is like an annual
- 23 average. You can agree or disagree on what the
- 24 averaging link should be, but there should -- if